



Resolution 2801 (2025)**Adopted by the Security Council at its 10044th meeting, on
14 November 2025**

The Security Council,

Recalling all its previous relevant resolutions and statements of its President concerning Yemen, including resolutions [2140 \(2014\)](#), [2216 \(2015\)](#), [2624 \(2022\)](#), [2664 \(2022\)](#), [2675 \(2023\)](#), [2707 \(2023\)](#), and [2758 \(2024\)](#),

Reaffirming its strong commitment to the unity, sovereignty, independence, and territorial integrity of Yemen,

Expressing grave concern at the continued activities of the Houthis, and condemning in the strongest terms attacks against commercial shipping in the Red Sea, Bab el-Mandeb Strait, and Gulf of Aden, and cross-border attacks on States in the region, which threaten civilian populations, international shipping, and regional peace and security,

Expressing alarm that such actions taken by the Houthis undermine the political transition process in Yemen, and jeopardize the security, stability, sovereignty and unity of Yemen,

Calling for immediate de-escalation across Yemen by all parties to the conflict without preconditions as well as a nationwide ceasefire,

Calling on all the stakeholders and all the varied and multiple parties, including inter alia and not limited to the Government of Yemen and the Houthis, to meet with the Special Envoy and participate constructively in ongoing framework consultations, as well as broader peace efforts, without preconditions,

Expressing concern at the ongoing political, security, economic and humanitarian challenges in Yemen, including the ongoing violence, enforced disappearances, arbitrary detentions and threats arising from the illicit transfer, diversion, destabilising accumulation, and misuse of weapons,

Expressing grave concern that the Houthis continue to generate revenue from international sources to finance their acquisition of arms and related materiel, including unmanned aerial vehicles and ballistic missiles, and emphasizing that cutting off such funding streams is critical to stemming their attacks inside Yemen, on commercial shipping in the Red Sea, Bab el-Mandeb Strait, and Gulf of Aden, as well as cross-border attacks on States in the region, which threaten regional peace, security, and freedom of navigation,



Reiterating its call for all parties in Yemen to adhere to resolving their differences through dialogue and consultation, reject acts of violence to achieve political goals, and refrain from provocation, and calling for an immediate end to incitement to violence by the Houthis against any group or nationality, as documented in annex 87–88 of the Panel of Experts report ([S/2025/650](#)),

Reaffirming the need for all parties to comply with their obligations under international law, including international humanitarian law and international human rights law as applicable, and underlining the need to ensure accountability for violations of international humanitarian law and violations and abuses of human rights in Yemen,

Expressing deep concern about the serious humanitarian threat posed to civilians by explosive remnants of war including landmines and Improvised Explosive Devices (IEDs) in Yemen and calling on the Houthis to take measures to stop the indiscriminate use of weapons that have indiscriminate effects (such as landmines), to record their placement, and to remove existing landmines from areas under their control,

Expressing its support for and commitment to the work of the Special Envoy of the Secretary-General for Yemen in support of the Yemeni transition process, and an inclusive Yemeni-led and Yemeni-owned political process, under UN auspices,

Demanding the full, equal, meaningful and safe participation of women in the peace process, and the need for full implementation of Yemen's Women, Peace, and Security National Action Plan in accordance with resolution [1325 \(2000\)](#), and recalling with satisfaction the 30 per cent minimum quota for women in the National Dialogue Conference,

Condemning sexual and gender-based violence, including sexual violence in conflict and torture, and particularly in detention facilities, and stressing the need for sufficient and appropriate protections for women and girls in refugee camps and elsewhere, including adequate provision of sex-separated facilities for women such as latrines, as well as for remedy and assistance for survivors of sexual violence in conflict as detailed in resolution [2467 \(2019\)](#),

Calling once again for the full implementation of the Riyadh Agreement and underlining the need for the Southern Transitional Council and the Government of Yemen to refrain from taking actions that undermine the Riyadh Agreement,

Expressing its alarm that areas of Yemen remain under the control of Al-Qaida in the Arabian Peninsula (AQAP) and about the negative impact of their presence, violent extremist ideology and actions on stability in Yemen, the Middle East region, and the Horn of Africa, including the devastating humanitarian impact on the civilian populations, expressing concern at the increasing presence and future potential growth of the Islamic State in Iraq and Levant (ISIL, also known as Da'esh) affiliates in Yemen, and reaffirming its resolve to address all aspects of the threat posed by AQAP, ISIL (Da'esh), and all other associated individuals, groups, undertakings and entities,

Recalling the listing of AQAP and associated individuals on the ISIL (Da'esh) and Al-Qaida Sanctions List and stressing in this regard the need for robust implementation of the measures in paragraph 1 of resolution [2368 \(2017\)](#) as a significant tool in combating terrorist activity in Yemen,

Noting the critical importance of effective implementation of the sanctions regime imposed pursuant to resolution [2140 \(2014\)](#) and resolution [2216 \(2015\)](#), including the key role that Member States from the region can play in this regard,

Expressing grave concern at the threat to peace and security in Yemen arising from the illicit transfer, destabilising accumulation, and misuse of small arms and light weapons,

Recalling the provisions of paragraph 14 of resolution [2216 \(2015\)](#) and subsequent resolutions imposing a targeted arms embargo, and calling on all Member States and other actors to comply with their obligations,

Condemning in the strongest terms the increasing number of incidents off the coast of Yemen, including attacks on civilian and commercial ships as well as arbitrary or unlawful seizure and detention of commercial vessels, which poses a significant risk to the maritime security of vessels in the Gulf of Aden and Red Sea along the coast of Yemen, and expressing concern over maritime smuggling of arms and related materials into and out of Yemen in violation of the targeted arms embargo,

Condemning in the strongest terms the detentions of UN, NGO, civil society and diplomatic mission personnel, as well as the unlawful forced entry into, and seizure of United Nations premises and assets, and demanding the immediate and unconditional release of all detainees and expressing deep concern at the negative impact of these detentions on the humanitarian situation in Yemen,

Condemning in the strongest terms violations of international humanitarian law and international human rights law as applicable, as well as human rights abuses, including those involving conflict-related sexual violence in Houthi-controlled areas, and the recruitment and use of children in armed conflict, including in schools, summer camps and mosques, as recorded in the Panel of Experts' final report ([S/2025/650](#)),

Expressing serious concern at the devastating humanitarian situation in Yemen, including the growing risk of large-scale famine, and all instances of undue hindrances to the effective delivery of humanitarian assistance as well as obstacles and the undue limitations on the delivery of vital goods to the civilian population occurring throughout Yemen, which is preventing vulnerable people from receiving the assistance they need to survive,

Emphasising the Security Council's commitment to facilitating commercial imports through Yemen's ports and noting Yemen's very strong dependence on commercial imports of food, fuel and other essential commodities to meet civilians' basic survival needs, as well as the essential role of private remittances from Yemenis working abroad that support civilian families with no other source of income,

Calling on the parties to the conflict to take measures to prevent the further fragmentation of Yemen's economy, including banking and financial institutions,

Emphasising the necessity of discussion by the Committee established pursuant to paragraph 19 of resolution [2140 \(2014\)](#) ("Committee") of the recommendations contained in the Panel of Experts reports,

Stressing the importance of Member States providing timely and up to date information to the Committee on possible arms embargo violations in order to identify and combat illicit trafficking sources and supply chains,

Recognising the need to safeguard due process, and to ensure fair and clear procedures for delisting individuals and entities designated pursuant to resolution [2140 \(2014\)](#) and subsequent resolutions, and noting the adoption of resolution [2744 \(2024\)](#) enhancing the mandate and procedure of the Focal Point for Delisting, while further recognizing the role of UN sanctions in conflict resolution and maintaining international peace and security,

Determining that the situation in Yemen continues to constitute a threat to international peace and security,

Acting under Chapter VII of the Charter of the United Nations,

1. *Strongly condemns* the cross-border and maritime attacks by the Houthis, and demands the immediate cessation of such attacks, including those against infrastructure and civilian targets;

2. *Reaffirms* the need for the full and timely implementation of the political transition following the comprehensive National Dialogue Conference, in line with the Gulf Cooperation Council Initiative and Implementation Mechanism, and in accordance with its previous relevant resolutions, and with regard to the expectations of the Yemeni people, and which will require all parties to end the conflict and choose Yemen's future via a political process that includes and meets the legitimate aspirations of all Yemen's multiple and varied parties;

3. *Emphasises* that there is no military solution to the current conflict and that the only viable path forward is dialogue and reconciliation among the multiple and varied parties including but not limited to the Government of Yemen and the Houthis, Yemen's major political and regional parties, and women, youth and civil society;

4. *Decides* to renew until 14 November 2026 the measures imposed by paragraphs 11 and 15 of resolution [2140 \(2014\)](#), reaffirms the provisions of paragraphs 12, 13, 14 and 16 of resolution [2140 \(2014\)](#), and further reaffirms the provisions of paragraphs 14 to 17 of resolution [2216 \(2015\)](#);

5. *Emphasises* the importance of facilitating humanitarian assistance and facilitating commercial imports, noting that the measures imposed by resolutions [2140 \(2014\)](#) and [2216 \(2015\)](#) are not intended to have adverse humanitarian consequences for the civilian population of Yemen, nor civilian access to humanitarian assistance, commercial imports or remittances; affirms that the present resolution is without prejudice to the ongoing application and implementation of resolution [2664 \(2022\)](#); and reaffirms its decision (set out in paragraph 3 of resolution [2511 \(2020\)](#)) that the Committee established in paragraph 19 of resolution [2140 \(2014\)](#) (hereafter, the "Committee") may, on a case-by-case basis, exempt any activity from the sanctions measures imposed by the Security Council in resolutions [2140 \(2014\)](#) and [2216 \(2015\)](#) if the Committee determines that such an exemption is necessary to facilitate the work of the United Nations and other humanitarian organisations in Yemen or for any other purpose consistent with the objectives of these resolutions;

6. *Encourages* Member States to support capacity building efforts of the Yemeni Coast Guard to effectively implement the measures imposed by paragraph 14 of resolution [2216 \(2015\)](#), with full respect for the sovereignty and territorial integrity of Yemen;

7. *Calls* on Member States to increase efforts to combat the smuggling of weapons and components via land and sea routes, to ensure implementation of the targeted arms embargo;

8. *Emphasises* that States should ensure that all measures taken by them to implement this resolution comply with their obligations under international law, including international humanitarian law, international human rights law, and international refugee law, as applicable;

Designation Criteria

9. *Reaffirms* that the provisions of paragraphs 11 and 15 of resolution 2140 (2014) and paragraph 14 of resolution 2216 (2015) shall apply to individuals or entities designated by the Committee, or listed in the annexes to resolutions 2216 (2015), 2564 (2021) and 2624 (2022), as engaging in or providing support for acts that threaten the peace, security or stability of Yemen;

10. *Reaffirms* the designation criteria set out in paragraph 17 of resolution 2140 (2014) and paragraph 19 of resolution 2216 (2015);

11. *Reaffirms* that sexual violence in armed conflict, or violations against children in armed conflict such as the recruitment or use of children in armed conflict in violation of international law, could constitute an act, as specified in paragraph 18 (c) of resolution 2140 (2014), and therefore a sanctionable act of engaging in or providing support for acts that threaten the peace, security or stability of Yemen, as described in paragraph 17 of that resolution;

12. *Affirms* that the designation criteria set out in paragraph 17 of resolution 2140 (2014) may include cross-border launches from Yemen using ballistic and cruise missile technology;

13. *Affirms* that the designation criteria set out in paragraph 17 of resolution 2140 (2014) may include attacks on merchant vessels in the Red Sea or Gulf of Aden by parties to the conflict;

14. *Reaffirms* paragraph 18 of resolution 2140 (2014);

15. *Requests* the Panel of Experts, and as appropriate the Committee Chair, to present to the Council by 15 April 2026 a report and advice on dual-use components and precursor chemicals including a formal assessment of the impact and scope of their direct or indirect sale, supply or transfer to Yemen when there are reasonable grounds to believe that such items would be used by individuals and entities designated by the Committee established pursuant to resolution 2140 (2014) or listed in the annexes to resolutions 2216 (2015), 2564 (2021) and 2624 (2022), threatening the peace, security or stability of Yemen as described in paragraph 17 of resolution 2140 (2014);

16. *Requests* the Panel of Experts, and as appropriate the Committee Chair, to present to the Council by 15 April 2026 a report and advice for improving information sharing and flag State capacity to prevent vessels suspected of carrying arms or related materiel in violation of paragraph 14 of resolution 2216 (2015) from entering Yemen, and a formal assessment of the impact and scope of such activities on the implementation of the targeted arms embargo and restrictions under resolutions 2140 (2014), 2216 (2015), 2564 (2021) and 2624 (2022);

Reporting

17. *Decides* to extend until 15 December 2026 the mandate of the Panel of Experts as set out in paragraph 21 of resolution 2140 (2014), and paragraph 21 of resolution 2216 (2015), *expresses its intention* to review the mandate and take appropriate action regarding further extension no later than 14 November 2026, and *requests* the Secretary-General to take the necessary administrative measures as expeditiously as possible to re-establish the Panel of Experts, in consultation with the Committee until 15 December 2026, drawing, as appropriate, on the expertise of the members of the Panel established pursuant to resolution 2140 (2014);

18. *Reiterates* the Panel of Experts should carry out its mandate under the direction of the Committee and take all necessary measures to verify the accuracy, credibility, and relevance of all information gathered;

19. *Requests* the Panel of Experts to provide a midterm update to the Committee no later than 15 April 2026, and a final report no later than 15 October 2026 to the Security Council, after discussion with the Committee;

20. *Directs* the Panel to cooperate with other relevant expert groups established by the Security Council to support the work of its Sanctions Committees, in particular the Analytical Support and Sanctions Monitoring Team established by resolution [1526 \(2004\)](#) and extended by resolution [2610 \(2021\)](#);

21. *Urges* all parties and all Member States, as well as international, regional and subregional organisations to ensure cooperation with the Panel of Experts, and further urges all Member States involved to ensure the safety of the members of the Panel of Experts and unhindered access, in particular to persons, documents and sites, in order for the Panel of Experts to execute its mandate;

22. *Emphasises* the importance of holding consultations with concerned Member States, as may be necessary, in order to ensure full implementation of the measures set forth in this resolution;

23. *Condemns* the continued supply of weapons and components to Yemen in violation of the targeted arms embargo established by paragraph 14 of resolution [2216 \(2015\)](#), as a serious threat to peace and stability in Yemen and the region;

24. *Urges* all Member States to respect and implement their obligations to prevent the direct or indirect supply, sale or transfer to, or for, the benefit of designated individuals and entities and those acting on their behalf or at their direction in Yemen, of arms and related materiel of all types, as set out in paragraph 14 of resolution [2216 \(2015\)](#);

25. *Recalls* the Informal Working Group on General Issues of Sanctions report ([S/2006/997](#)) on best practices and methods, including paragraphs 21, 22 and 23 that discuss possible steps for clarifying methodological standards for monitoring mechanisms;

26. *Reaffirms* its intention to keep the situation in Yemen under continuous review and its readiness to review the appropriateness of the measures contained in this resolution, including the strengthening, modification, suspension or lifting of the measures, as may be needed at any time in light of developments;

27. *Decides* to remain actively seized of the matter.